



Moraga-Orinda Fire District
BOARD OF DIRECTORS
SPECIAL BOARD MEETING MINUTES
January 26, 2022
(APPROVED: FEBRUARY 16, 2022)

1. OPENING CEREMONIES

The Board of Directors convened a teleconference Open Session at **7:03 p.m.** on **January 26, 2022**, via the Zoom application <https://us02web.zoom.us/j/84612777006>, webinar id: 84612777006 and by phone 669-900-6833. This meeting was conducted by webinar and teleconference only in accordance with AB 361. The meeting was not available for in-person attendance.

President Donner called the meeting to order and requested an attendance roll call. Present were the following Directors and Staff:

President Donner	Dave Winnacker, Fire Chief	Marcia Holbrook, District Clerk
Director Baitz (absent)	Gloriann Sasser, Admin. Services Director	
Director Danziger	Jonathan Holtzman, District Counsel	
Director Jex	Michael Cohen, District Counsel Associate	
Director Jorgens		

President Donner led the pledge of allegiance.

2. PUBLIC COMMENT – ITEMS NOT ON THE AGENDA (audio 1:00)

President Donner opened Public Comment on the closed session items. There were no requests to address the Board. President Donner closed Public Comment.

3. PUBLIC HEARING

3.1 Second Public Hearing on Redistricting Process; Review District Maps; Review the Criteria for Adopting New District Boundaries/Maps; Receive Input from the Public; and Receive Direction from the Board of Directors (audio 1:20)

Fire Chief Winnacker provided the report. At the January 19, 2022, regular board meeting, a first public hearing was held to discuss redistricting. The Board requested additional information to include maps showing census blocks with population. Directors raised questions regarding changes between districts 3 and 4 along Ivy Drive and proposed changes between districts 5 and 4 in the Orinda Woods HOA. In response, proposed changes were made to preserve the continuity of Orinda Woods as a community of interest. FLO Analytics illustrated the changes on Draft Map 2. Directors also requested a map showing underlying census blocks with population. The Population tables were updated with the proposed changes.

Michael Cohen, District Counsel, displayed Draft Map 2 and reviewed the changes made to districts 4 and 5 to preserve a community of interest and the equal population balance. The proposed changes dropped the population deviation from 5.7% to 3.5%. Additionally, minor changes were made to district 3, making it more compact by moving some one-person census blocks. McKay Larrabee, Senior GIS Analyst, FLO Analytics, illustrated and spoke to the changes made in district 3. District Counsel Cohen revisited the changes made in the southeastern portion of the District, between districts 3 and 4. Ms. Larrabee displayed the District Draft Map 2 utilizing special software and answered the Board's questions. Ms. Larrabee explained that the city limits are dotted lines, the dark blue line is the current existing line, and anything hatched is an area moving from one district to another.

Director Jorgens commended the changes made by FLO Analytics. Ms. Larrabee explained how the deviation from the Ideal population is calculated. The District started with a total deviation of 20% because District 3 had the most growth in the last ten years. Ms. Larrabee shared the summary statistics from Draft Map 1 and Draft Map 2. Director Jorgens supported the changes made in Draft Map 2.

Director Danziger commented that District 3 is the only district with Orinda, Moraga, and Canyon populations and felt that a large portion of the Moraga population has been moved to district 2, creating an imbalance in district 3. Director Danziger asked if the imbalance is a concern to the redistricting process. President Donner stated that district 3 was trying to be neutral with Moraga, Orinda, and Canyon populations when the districts were formed. Fire Chief Winnacker reviewed the communities of interest considerations in the redistricting process. Ms. Larrabee reviewed the -1.9% deviation for district 3 and stated anything under 2% is good with the goal of having the lowest percentage possible.

Director Danziger proposed moving census blocks 66 and 50 from district 4 to district 3 and moving census block 87 from district 5 to district 4. Ms. Larrabee displayed the outcome of the proposed changes in the

Draft Map 2 workshop*. Director Jorgens commented that the change created a more considerable disparity between districts 4 and 5 and suggested bringing the numbers closer by not moving the census block of 87. Ms. Larrabee made the change and displayed the outcome of the proposed changes in the Draft Map 2 workshop **. Director Jorgens stated the first proposal brought the lowest overall deviation. Director Danziger suggested moving census block 15 from district 1 to district 2. Director Danziger suggested moving the census blocks 65 and 17 from district 5 back to district 4, and the 87 census block would go back to district 5. Ms. Larrabee made the changes and displayed the outcome of the proposed changes in Draft Map 2 workshop ***.

Draft Map 2 presented:				Draft Map 2 Workshop proposed changes *:			
7378				7378			
1	7495	117	1.6%	1	7495	117	1.6%
2	7336	-42	-0.6%	2	7336	-42	-0.6%
3	7240	-138	-1.9%	3	7356	-22	-0.3%
4	7408	30	0.4%	4	7379	1	0.0%
5	7411	33	0.4%	5	7324	-54	-0.7%
Draft Map 2 Workshop proposed changes **				Draft Map 2 Workshop Final Changes***			
7378				7378			
1	7495	117	1.6%	1	7480	102	1.4%
2	7336	-42	-0.6%	2	7351	-27	-0.4%
3	7356	-22	-0.3%	3	7356	-22	-0.3%
4	7292	-86	-1.2%	4	7374	-4	-0.1%
5	7411	33	-0.4%	5	7329	-49	-0.7%

All Directors agreed on the Draft Map 2 Workshop Final Map.

President Donner opened the Public Hearing.

Dick Olsen, Moraga Resident, stated he is a 49 year resident, taxpayer, voter within the District. Mr. Olsen expressed concerns that the changes in districts 3 and 2 create an imbalance in the populations of those two districts. Mr. Olsen expressed concern with the possibility that the 2020 census, because of the coronavirus, may have missed blocks of people in district 1. Mr. Olsen requested that the Board consider checking if St. Mary's College students were included in the census numbers. Mr. Olsen reiterated his concern regarding the boundary change for divisions 1 and 2 and the Moraga Center Specific Plan. The Town of Moraga planning department is reviewing three separate developments that could have a combined impact on divisions 1 and 2 and suggested the Board consider maintaining the division 1 northern boundary at Canyon Road.

District Counsel Cohen explained why localities might challenge census numbers for state and federal funding, typically not redistricting or reapportionments. District Counsel Cohen stated State law specifically authorizes MOFD to redistrict under set circumstances. The first is after the decennial census, and the second is if the district experiences a change in organization, like annexation. If census numbers needed significant revision, the District could find enabling legislation compelling or authorizing a follow-up redistricting effort. The District is bound by the deadline for redistricting and State law. The District is required to proceed accordingly based on the current census numbers. President Donner asked if the District needed to consider the proposed 540 units. District Counsel Cohen answered state and federal laws state that the redistricting is based on the census numbers.

Director Jex stated that an estimate could be made looking back at districts 1 and 2 before the redistricting. Ms. Larrabee did not have the 2010 numbers available but would locate them to share with the Directors. Fire Chief Winnacker clarified that the original numbers used are from 1997 as the District has never done redistricting before. The divisions shown in the first table in the staff report show the deviations from population growth or change since 1997 and not 2010.

Fire Chief Winnacker stated that the District is required to use the 2020 census data provided. Director Jex asked for clarification on the numbers in the census maps. Fire Chief Winnacker explained the map maker took the current districts and populated them with the 2020 census and then made recommendations about how to balance that same population. The underlying population numbers stay the same; moving division boundaries is the only variable in the data.

Director Jorgens proposed using the final recommendations based on the current data from the official government database. All directors agreed.

Fire Chief Winnacker confirmed. The map drafted with changes will be brought back for a public hearing and adoption at the February regular meeting. Ms. Larrabee confirmed and displayed the final Draft Map 2_workshop. The population deviation is 2%.

Director Jorgens requested a detailed map. Director Danziger asked if a breakdown by age was possible. Ms. Larrabee answered the age breakdown is not available. Director Jex asked if the Draft Map would be presented in February for adoption. Fire Chief Winnacker confirmed.

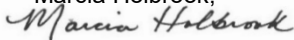
There were no requests to address the Board. President Donner closed Public Comment.

No further discussion by the Board.

4. ADJOURNMENT

At 8:04 p.m., Director Jorgens motion and seconded by Director Jex to adjourn the meeting. Said motion carried 4-0-1-0 roll call vote (Ayes: Danziger, Jex, Jorgens, and Donner; Noes: None; Absent: Baitx; Abstain: None).

Marcia Holbrook,



District Secretary/District Clerk

For an audio recording of this and other Board meetings, please visit the MOFD District Board Meeting at www.mofd.org/agendas.